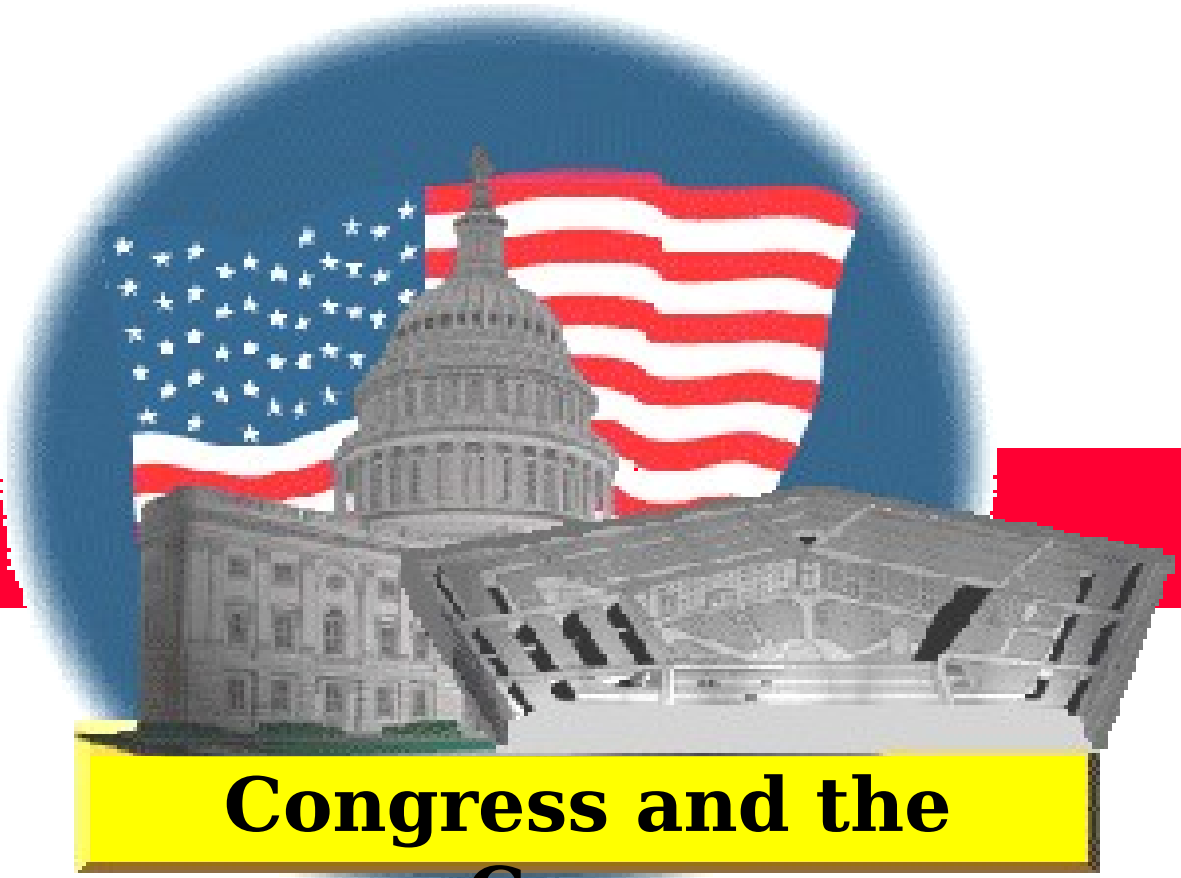


Congress and the Corps

LtCol Mark Dahl
(703) 692-0228

Mission

OLA assists the Commandant in attaining the resources needed to make Marines win Battles and .

Strategic Objective/Tasks

Strategic Objective:

m Congress of Marine Corps requirements and achieve Congress

approval of the Marine Corps' budget, plans and policies.

Strategic Tasks:

ommunicate the Marine Corps vision to Congress and continue

evelop and amass congressional support for Legislative Prioritie

- **Develop and execute Marine Corps strategy and plan for Congressional engagements**

cate key Congressional members and staff with Marine Corps me

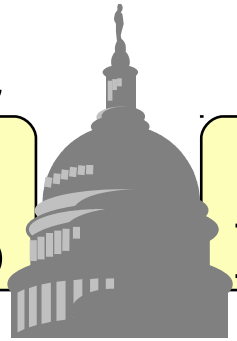
OLA Organizational Tools

* **Liaison Officers**
* **Congressional Marines**
* **Legislative Fellows**
* **OLA IMA Det**
* **OLA (C)**

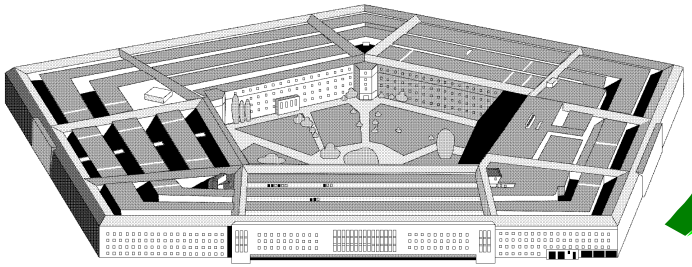
OLA Organization

- **Department of Navy**
- PROGRAMS
- BUDGET LIAISON
- REASEARCH & COORDINATION
- CONGRESSIONAL INQUIRIES

Senat e Liaison



Hous e Liaison



INFORM & EXPLAIN

Routing of Taskers

CMC/ACMC

Engagement

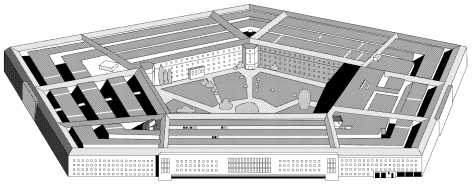
Interaction

Congress

Read-Aheads 24 hr prior

Response

RFI's



OLA / DMCS

Read-Aheads

Hearings

RFI Response:

Info Paper

SME's

I & L PP & O AVN M & RA MCCDC P & R MCRC C4 INTEL SYSCOM PA

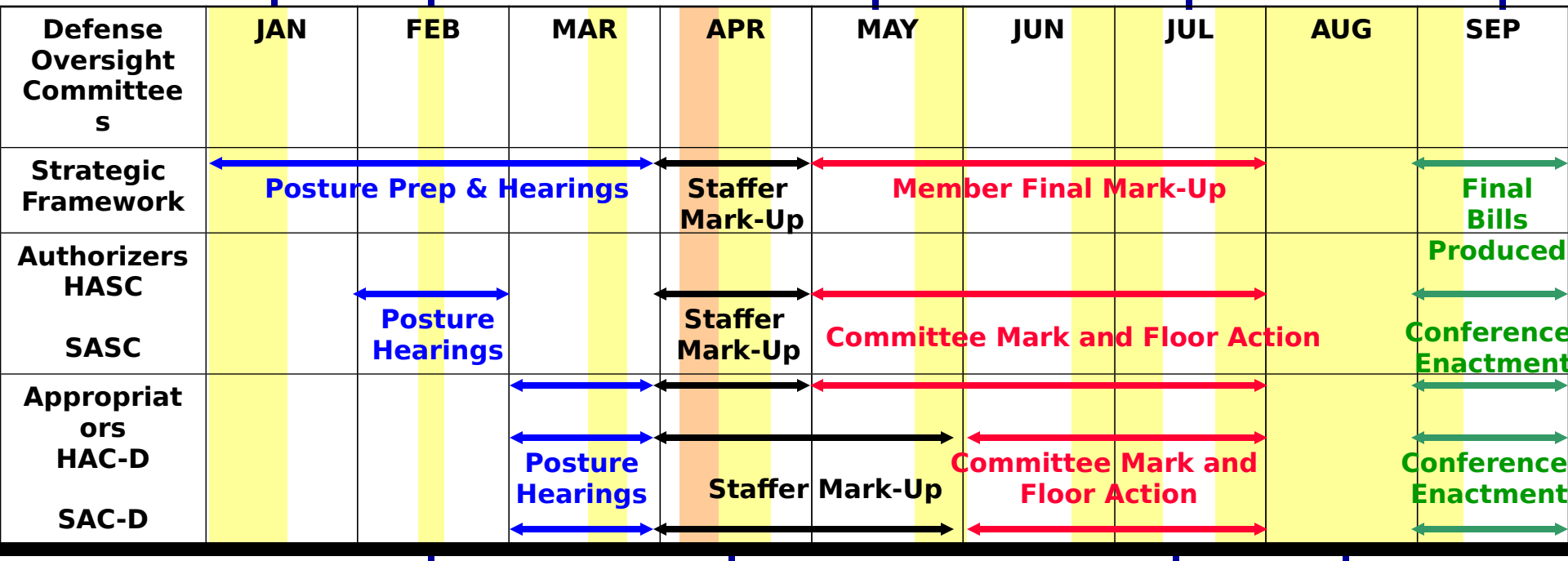
Typical Legislative Calendar

JANUARY
State of the Union
Congress Convenes

FEBRUARY-MAY
Hearing Season
Mark-up begins

JULY
House/Senate act on
Authorization and
Appropriations bill

SEPTEMBER
Conference Reports
Voted on
Legislation finalized b
The end of the FY



FEBRUARY
President's Budget
Request submitted to
Congress

MAY-JUNE
Primary Budget
"mark-up" period

AUGUST/OCT-DEC
Travel Period for
Congressional Delegation
and
Staff Delegations
(CODELS/STAFFDELS)

House Recess Only House and Senate Recess

Leadership

Senate Armed Services
SASC
John Warner (R-VA)
Carl Levin (D-MI)

House Armed Services
HASC
Duncan Hunter (R-CA)
Ike Skelton (D-MO)

Senate Appropriations
SAC(D)/(Defense)
Ted Stevens (R-AK)
Daniel K. Inouye (D-HI)

House Appropriations
HAC(D)/(Defense)
Jerry Lewis (R-CA)
John P. Murtha (D-PA)

Other Congressional Interests

House/Senate Appropriations Committees on Military Construction (SAC/HAC MilCon)

House/Senate Intelligence Committees

Senate Environmental and Public Works Committee

Members with Marine Corps Interests and Installations

OTHER MEMBERS OF CONGRESS

Authorizers (Policy Oriented)

Appropriators (Budget Oriented)

The 108th Congress

HOUSE

229 Republicans
205 Democrats
1 Independent

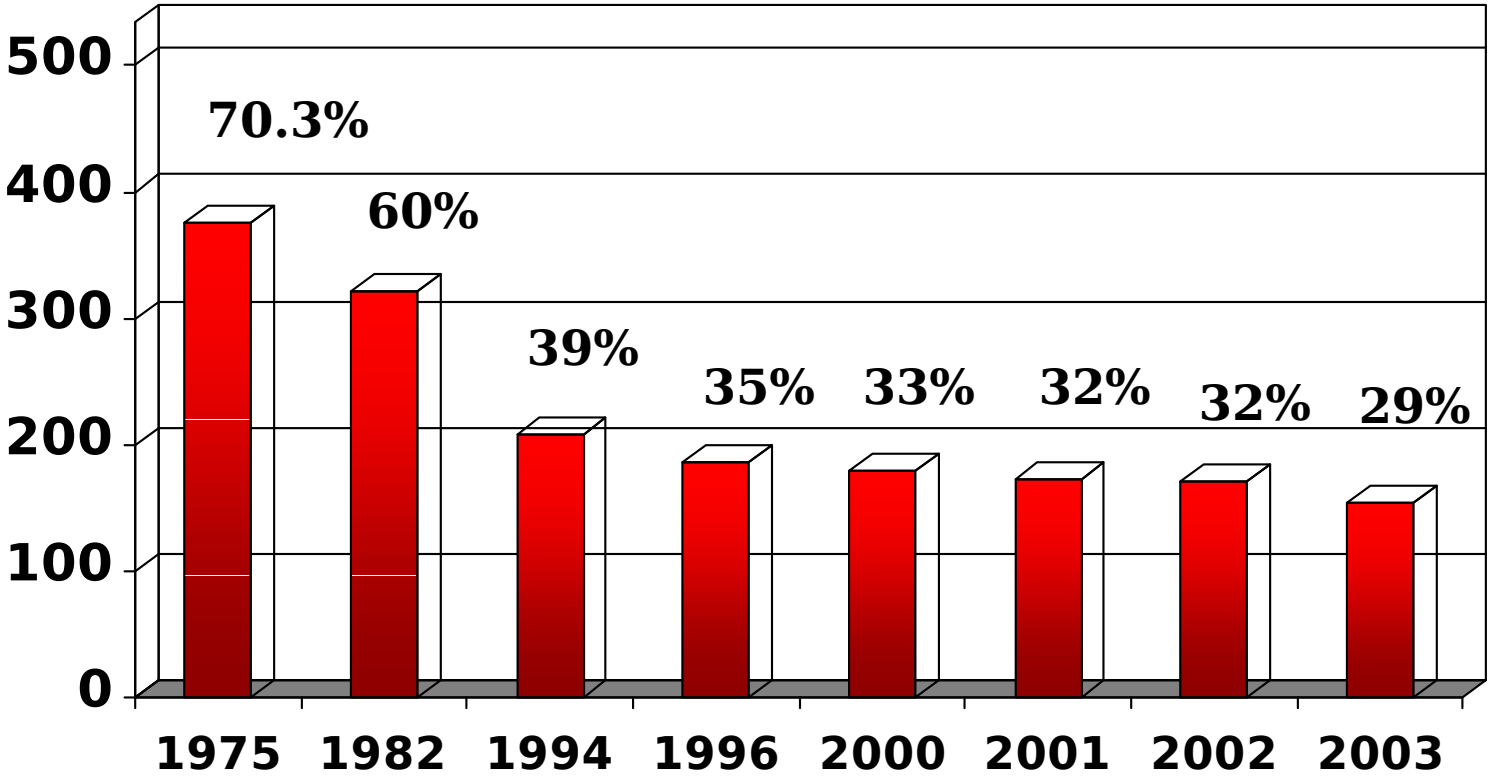
- **54 new members (33 R, 21 D)**
- **62 Women**
- **39 African-American, 23 Hispanic, 4 Asian, 2 American-Indian**
- **Average age: 54 (under age 40: 26)**
- **121 with military service (6 USMC)**

SENATE

51 Republicans
48 Democrats
1 Independent

- **6 new Senators (5 R, 1 D)**
- **14 Women**
- **0 African-American, 0 Hispanic, 2 Asian, 1 American-Indian**
- **Average age: 59.6 (under age 40: 2)**
- **35 with military service (6 USMC)**

Congressional Demographics



Number of Veterans in Congress Over Past 27 Years

FY-05 Priorities

FOCUS - "Excellence in Warfighting"

SEA BASING

CE Advocate

Sea Basing

Combat Id/Joint Blue Force Situational Awareness

Joint C4I Interoperability

MPF (F)

Develop Joint National Training Capability

Range Sustainment & Modernization

GCE Advocate

EFV

Infantry & Survivability Lethality Enhancements

Amphibious Shipping

Mine Counter Measures

Tactical Mobility-AAV & LAV upgrades

Indirect Fires & Target acquisition

Direct Fire & Antiarmor

ACE Advocate

Capabilities/Readiness
-AV8B ELMP
-CH-46E OSIP
-USMC Simulator Master Plan
-USMC ICAP III
-ECP-583
-Litening Pod

Recapitalization
-MV 22
-H-1
-CH-53
-JSF
-TUAV

MACCS Sustainment
(Marine Air Command & Control System)

Sea Basing
-ACE footprint

CSSE Advocate

Post OIF Force Reset
-Equipment
-Supplies

Sea Basing
-Sea Based Logistics
-MPF (Future)

Logistics Modernization
-Global Combat Support System

SE Advocate

Encroachment

- Range Management

Housing (Bachelor & Fam
- Public Private Ventures

Installations

-Infrastructure Sustainme

Recapitalization

-AT/FP/CIP

Competitive Sourcing /A

Business Reform

Blount Island Acquisitio

Quality of Life - Taking Care of Marines and Their Families

Leadership | **Naval Heritage** | **Warrior Legacy** | **Innovation & Process** | **Capabilities & Organization**

Marine Corps FY05 Legislative Priority Themes & Programs

Themes

- ✓ **Excellence in Warfighting**
- ✓ **GWOT > OIF–II/OEF**
- ✓ **Sea Basing**

Program Support

Sea Shield

MCM MRRS
AT/FP Enhancements
CLAWS RAM P3I

Sea Base

MPF(F) * LCU(R)
LHA(R)* HLCAC
HSC LPD-17
CH-53X*

Sea Strike

JSF STOVL* EFV*
NSFS–ANSR Ammunition
MAGTF Fires JHMCS
Readiness* H-1Y/Z*
MV-22* TacAir Integration

Force Net

NMCI JTRS CAC2S
GCCS-MC DACT LMR
BFT TUAV JBMC2

Infrastructure

BRAC Trng Transform*
Installation AT/FP PPVs
Depot Maint 2X0 Barracks
Encroachment* MilCon

Manpower

Initial Issue
TriCare Support
Retiree Compensation
MCCS MilCiv Pay

*** CMC Top Ten Priorities**

CMC Top Ten Legislative Priorities FY-05

- Readiness
- MV-22
- JSF-STOVL
- EFV
- H-1Y/Z
- LHA(R)
- MPF(F)
- Encroachment
- Training Transformation
- CH-53X

We The People

The Congress shall have the power: " To provide for the common defense . . . To raise and support Armies . . . To provide and maintain a Navy . . To make rules for the Government and Regulation of the land and naval forces . . To declare war . . . And to make laws which shall be necessary and proper for carrying . . ing powers."

Unfunded Programs FY05

Total $1,335.6M

- ✓ **Milcon/Family Housing $158.6M**
- ✓ **O&M (Includes Reserve) $133.9M**
- ✓ **PANMC $102.8M**
- ✓ **PMC $255.2M**
- ✓ **RDT&E (Ground) $ 37.2M**

Green Total $687.7M

- ✓ **APN $236.8M**
- ✓ **RDTE (Army) $ 8.0M**
- ✓ **RDT&E (Aviation) $ 5.0M**
- ✓ **WPN (Hellfire) $ 42.0M**
- ✓ **SCN $356.0M**

Blue Total $647.8M

Keys to Past Success

- **Open, Honest, and Candid**
- ***Absolute Credibility***
- **Legislative Strategies:**
  - **Hill Calls**
  - **Hearing Testimony**
  - **Member Travel to USMC activities**

Words of Wisdom

- Committees are where the work of Congress is done.
- Floor debate accomplishes very little.
- The majority runs the House of Representatives.
- The minority has a great deal of power in the Senate.
- If Congress doesn’t appropriate the money for it, you can’t buy it.
- If Congress doesn't authorize it, you can’t spend it.
- Congress attempts to give us what they

Official Congressional Training

Summary

- ***We are the CONDUIT between the hill and the Corps***
- ***We speak with many voices but with one theme . . . .***

Points Of Contact

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Colonel Chris O'Connor
Deputy Legislative Assistant

LtCol Sam Mundy
Senate Liaison
202-685-6008

LtCol Rich Simcock
House Liaison
202-225-7124

Ms. Thelma English
Correspondence
703-614-1298

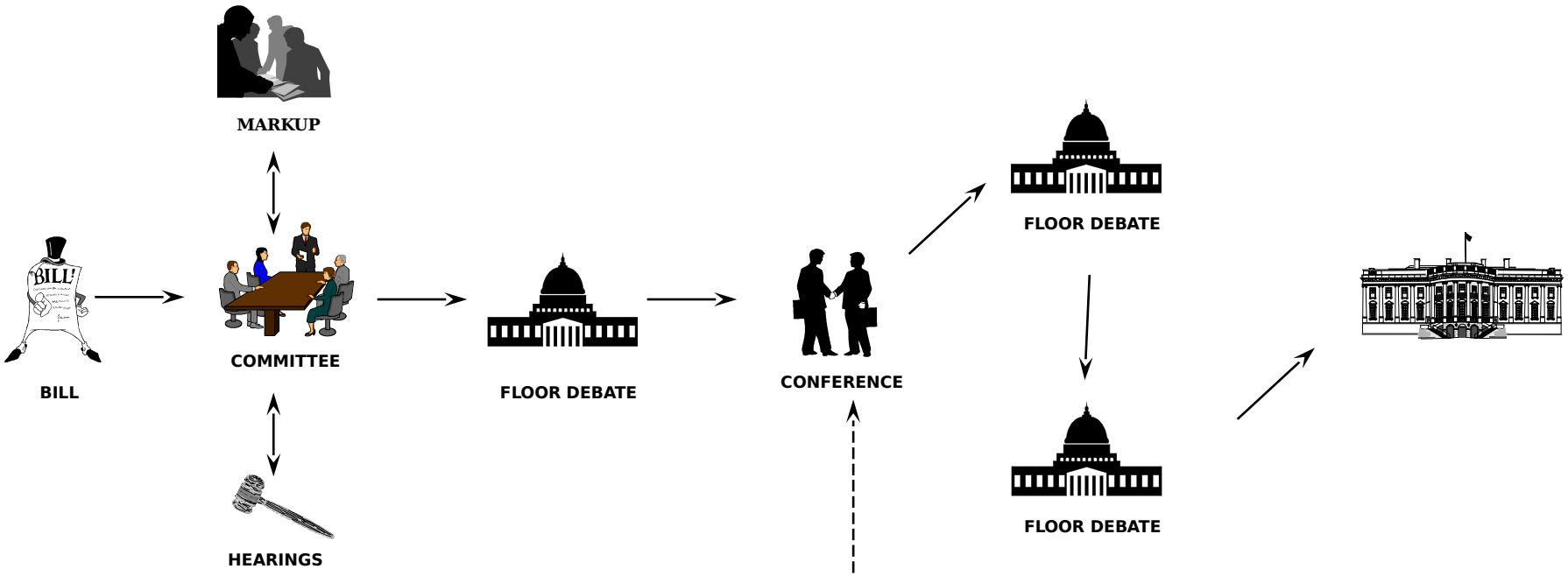
Questions ?

We have an asymmetric relationship with Congress. They have all the money, and we want it.

--Dr. John Hamre

Back-Up Slides

How a Bill Becomes Law



Repeated In Other Chamber

The Process:
Committee Consideration

PURPOSE:

- FORUM FOR INTENSIVE CONSIDERATION

JURISDICTION:

- DIVIDED ACCORDING TO ISSUE AREA

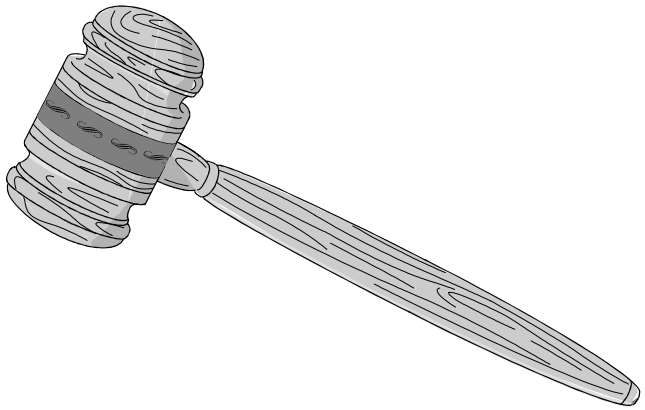
ACTIONS:

- COLLECT INFORMATION
- HOLD REGULAR MEETINGS
- **DRAFT, REVISE OR AMEND LEGISLATION**
- VOTE ON PROPOSED BILL

The Process:
Congressional Hearings

PURPOSE:

- INFORMATION COLLECTION
- OVERSIGHT
- INVESTIGATIONS



TYPES:

- BUDGET/POSTURE
- CONFIRMATION (Senate)
- RATIFICATION (Senate)
- OVERSIGHT

PRODUCT:

- PUBLISHED HEARINGS

The Process:
Committee Mark-ups

PURPOSE:

- CREATE LEGISLATION
- AMEND EXECUTIVE BRANCH'S PROPOSED LEGISLATION/BUDGET

PROCESS:

- CHAIRMAN'S MARK:
  - Staff Writes Draft Legislation/Budget Allocations/Working Document for Committee
- AMENDING BILL:
  - Must Be Agreed To By A Majority
  - Sometimes Offsets Are Required For Increasing Program Funding

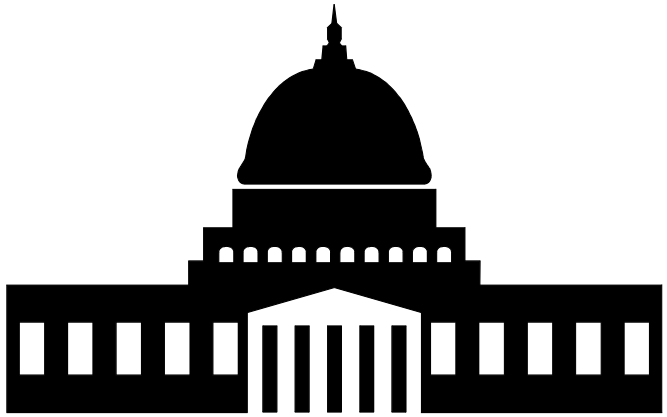
PRODUCT:

- BILLS
- REPORTS

The Process:
Floor Debate

PURPOSE:

- EXPLAIN BILL
- OFFER AMENDMENTS
- DEBATE BILL & AMENDMENTS



PROCESS:

- SENATE
  - Has Few Rules
  - Minority Can Have Major Impact on Debate
- HOUSE
  - Rules Committee Determines Rules for Debate & Which Amendments Will Be Offered

PRODUCT:

- NEW VERSION OF BIL

The Process:
Conference Committee

PURPOSE:

- RECONCILE DIFFERENCES BETWEEN HOUSE & SENATE VERSIONS OF A BILL
  - Language & Funding
  - Often “split the difference” in funding

COMPOSITION:

- USUALLY ALL SENATE MEMBERS OF THE PERTINENT COMMITTEE
- SENIOR MEMBERS OF THE PERTINENT HOUSE COMMITTEE

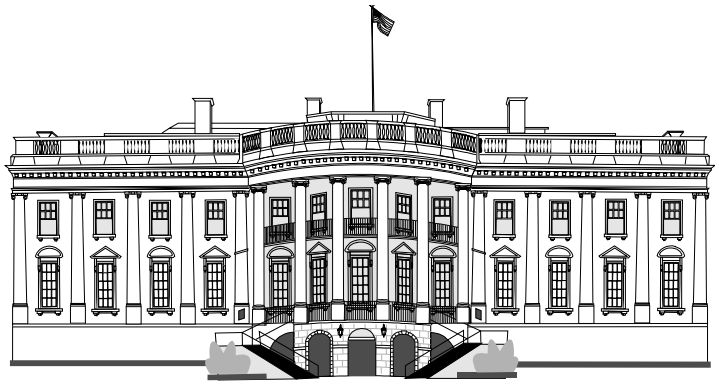
PRODUCT:

- CONFERENCE REPORT
  - Identifies Agreements
  - “Joint Explanatory Statement of the Manage

The Process:
Executive Branch

ROLE:

- AFTER PASSAGE BY HOUSE & SENATE A BILL IS SENT TO THE PRESIDENT

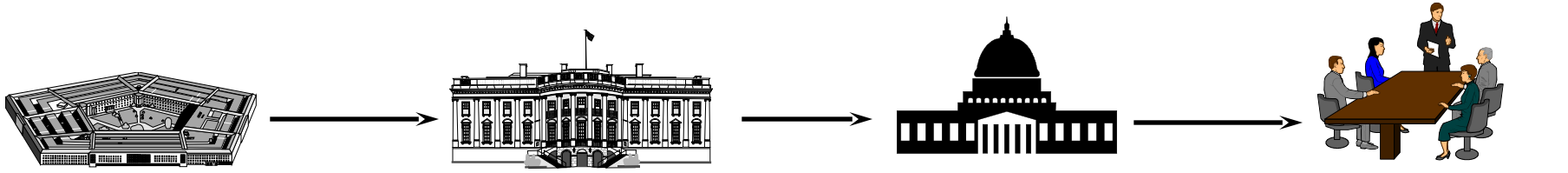


PRESIDENT'S OPTIONS:

- SIGN THE BILL INTO LAW
- VETO THE ENTIRE BILL
  - Selectively Veto Funding in a Bill (As of 01 Jan 97)
- NOT SIGN (Bill Automatically Enacted 10 Days Later)
- POCKET VETO (If Congress Has Permanently Adjourned)

Congressional Budget Cycle:
Presidents Budget (PB)

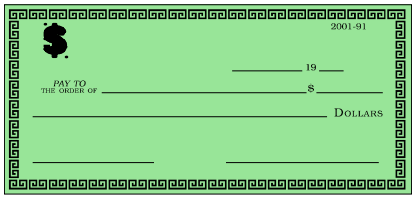
- **WHITE HOUSE SUBMITS TO CONGRESS:**
  - **President's Budget Request**
  - **A Draft Defense Authorization Bill**
- **HOUSE/SENATE BUDGET COMMITTEES USE PB AS BUDGET BASELINE**
- **THE AUTHORIZATION BILL IS INTRODUCED AS A COURTESY AND REFERRED TO THE DEFENSE AUTHORIZATION COMMITTEES**



Congressional Budget Cycle:
Budget Resolution

- THE BUDGET COMMITTEES EXAMINE THE PB AT THE ACCOUNT LEVEL & ISSUE A BUDGET RESOLUTION
- THE BUDGET RESOLUTION PROVIDES AGGREGATE LEVELS OF FUNDING FOR EACH GOVERNMENT ACCOUNT
  - Allocates Budget Ceiling to Appropriations Committees an Budget Targets to Authorization Committees
- RESOLUTION IS NOT LAW (Non-Binding)
  - However, Budget Ceilings Are Strictly Followed
- CONGRESS USES THE RESOLUTION TO DETERMINE PRIOR BETWEEN PARTS OF THE GOVERNMENT

Congressional Budget Cycle:
Authorization vs. Appropriation

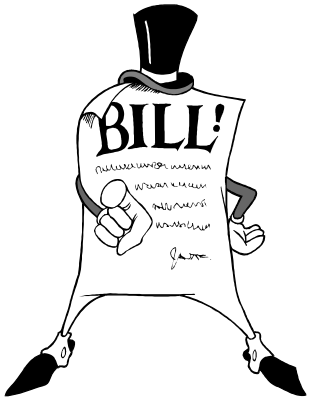


AUTHORIZATION
- Grant Legal Authority For Programs
- Policy Oriented
- Generally Permanent Law

APPROPRIATIONS
- Grant Actual Monies And Provide Authority To Incur Obligations and Make Outlay
- Budget Oriented
- Generally One-Year Law

- ON <u>DIRECTION</u> THE MORE SPECIFIC GENERALLY RULES
- ON <u>FUNDING</u> APPROPRIATIONS GENERALLY RULES

Congressional Budget Cycle: Bills and Reports



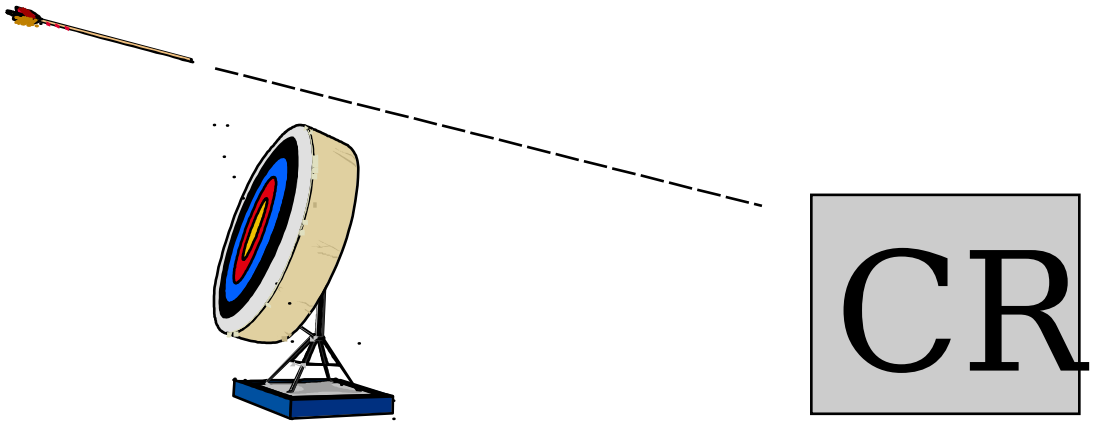
BILLS

- S. 1005 (SAC Bill)
- Legally Binding
- If In Contradiction, Last Bill Rules

REPORTS

- S. Rpt. 105-206 (SAC Report)
- Not Legally Binding
- Clarifies & Explains Bill Language
- Provides Detailed Funding
- Words Have Plain Meaning
- Unless Contradicted In Conferenc Report, Committee Reports Shou Be Followed

Continuing Resolution (CR)



- **IF APPROPRIATIONS BILL NOT SIGNED INTO LAW BY OCT 1ST, A CR IS REQUIRED TO CONTINUE FEDERAL EXPENDITURES**

- **CR CONTINUES APPROPRIATIONS AT LEVEL FROM PREVIOUS YEAR**
  - President Must Sign CR
  - No New Starts
  - If Either House or Senate Has Passed An Appropriations Bill With Levels Lower Than Last Year For a Given Program, Then The Lowest

Out of Cycle Actions

- **SUPPLEMENTAL APPROPRIATIONS**
  - Provide Additional Funds (e.g. Contingencies, disasters
  - This Requires A Bill

- **RESCISSIONS**
  - Cancel Funds
  - This Requires A Bill
  - Sometimes Uses Offsets
  - Occurs Normally in Every Appropriations Bill

- **REPROGRAMMING**
  - Shift Funds
  - Does Not Require A Bill; This Is Done Through Notif
    And Prior Approval From Relevant Committees

Marine Corps FY04 Legislative Priorities

Programs

- V-22 (w/USAF)
- AAAV
- JSF – (STOVL variant)
- LW-155 (w/USA)
- KC-130J (w/USAF)
- AH-1Z/UH-1Y
- Housing / Facilities
- Amphib. Ships – LHX/LPD-17 (w/USN)
- Naval Surface Fire Support
- GWOT Initiatives
- Amphibious Shipping
- Mine Counter Measures
- MACCS Sustainment
- AN/TPS-59 Modernization
- Logistics Modernization
- Business Reform/A76

Issues

- ✓ Encroachment
- ✓ Tactical Air Integration
- ✓ Sea Basing

- Enhanced Networked Seabasing
- Command and Control Integration
- Joint Capstone Concept
- Joint Force C2
- Joint Concept Development & Experimentation
- Title X Gaming/Experimentation
- Tactical Mobility
- Fires & Target Acquisition
- Infantry Lethality Enhancements
- Airframe Modifications
- USMC ICAP III
- CH-53E SLEP
- USMC Simulator Master Plan
- Enterprise Integration
- Logistics Education
- Encroachment Control
- Blount Island Acquisition

Quality of Life

Budget Process